



**ASX/MEDIA RELEASE  
FOR IMMEDIATE RELEASE  
22 February 2021**

## **ROYAL COMMISSION INTO CROWN MELBOURNE**

**MELBOURNE: Crown Resorts Limited (ASX: CWN) (Crown)** announced today that it has been informed by the Victorian Government that it has established a royal commission into Crown Melbourne Limited's (Crown Melbourne) suitability to hold its Victorian casino licence, as well as the suitability of its associates, including Crown (Royal Commission).

Crown has also been informed that Raymond Finkelstein QC has been appointed as Commissioner and Chairperson of the Royal Commission and will hand down his recommendations by 1 August 2021.

Copies of the Media Release and terms of reference issued by the Victorian Government are attached.

Crown will fully co-operate in relation to the Royal Commission and will continue to engage with the VCGLR and the Victorian Government in relation to its reform agenda and any further remedial steps identified in response to the NSW ILGA Inquiry.

Helen Coonan, Crown's Executive Chairman, said:

"Crown welcomes the announcement from the Victorian Government as it provides an opportunity to detail the reforms and changes to our business to deliver the highest standards of governance and compliance, and an organisational culture that meets community expectations.

"Victorians should be assured we recognise the responsibility placed on us by the community, governments and regulators and we will fully cooperate with the Royal Commission."

### **ENDS**

This announcement was authorised for release by the Disclosure Committee.

Investor and Analyst Enquiries – Matthew Young, Investor Relations, 03 9292 8848.

Media Enquiries – Natasha Stipanov, Corporate Affairs, 03 9292 8671.

### **COPIES OF RELEASES**

Copies of previous media and ASX announcements issued by Crown are available at Crown's website at [www.crownresorts.com.au](http://www.crownresorts.com.au)

# Media Release

The Hon Daniel Andrews MP  
Premier



Monday, 22 February 2021

## ROYAL COMMISSION INTO CROWN MELBOURNE

The Victorian Government has today announced the establishment of a Royal Commission into Crown Melbourne Ltd's (Crown Melbourne) suitability to hold its Victorian casino licence, as well as the suitability of its associates, including Crown Resorts Ltd.

This Royal Commission responds to the serious findings of the New South Wales Independent Liquor and Gaming Authority (ILGA) inquiry.

Since receiving the ILGA report, the Government has taken advice about the most appropriate way to proceed in Victoria.

Establishing a Royal Commission will ensure the most appropriate access to information regarding Crown Melbourne's suitability to hold the casino licence given the Commission's powers to compel witnesses and documentation.

Raymond Finkelstein QC will serve as Commissioner and Chairperson of the Royal Commission and will hand down his recommendations by 1 August 2021.

Mr Finkelstein QC has served more than 40 years at the Victorian Bar and has been a Queen's Counsel since 1986. He was appointed a judge of the Federal Court in 1997 and held other notable appointments as Deputy President of the Copyright Tribunal of Australia and President of the Australian Competition Tribunal.

He retired as a judge of the Federal Court and President of the Competition Tribunal in 2011 and has returned to private practice at the Victorian Bar.

Later this year, the Government will legislate to enable the Victorian Gaming and Liquor Regulation Commission (VCGLR) to give effect to any findings of the Royal Commission.

The Government has also commenced work to establish an independent casino regulator and Minister for Consumer Affairs, Gaming and Liquor Regulation Melissa Horne has commissioned a review to advise on the necessary structural and governance arrangements.

The independent review will occur parallel with the Royal Commission and will also assess, among other things, requirements for regulation of money laundering and junket operations.

### Quote attributable to Premier Daniel Andrews

*"This is about making sure that those who hold a casino licence in Victoria uphold the highest standards of probity and integrity – and that they're accountable for their actions."*

### Quotes attributable to Minister for Consumer Affairs, Gaming and Liquor Regulation Melissa Horne

*"The reports from New South Wales' ILGA Inquiry were incredibly concerning, which is why we're establishing a Royal Commission to get the answers we need about Crown Melbourne."*

*"The Royal Commission will establish the facts and the Government and the VCGLR will take any necessary action at the conclusion of the investigation. We will not tolerate illegal behaviour in our gaming industry."*

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# Victoria Government Gazette

No. S 83 Monday 22 February 2021  
By Authority of Victorian Government Printer

**ELIZABETH THE SECOND, BY THE GRACE OF GOD  
QUEEN OF AUSTRALIA AND HER OTHER REALMS AND TERRITORIES,  
HEAD OF THE COMMONWEALTH:**

I, the Honourable Linda Dessau AC, the Governor of Victoria, with the advice of the Premier, under section 5 of the **Inquiries Act 2014** and all other enabling powers, appoint you Roman (Ray) Finkelstein AO QC as Commissioner and Chairperson to constitute a Royal Commission to inquire into and report on the matters specified in the terms of reference below.

**I. BACKGROUND**

1. Crown Melbourne Limited (Crown Melbourne) operates the Melbourne Casino under a licence granted under and subject to the provisions of the **Casino Control Act 1991** (Casino Control Act) on 19 November 1993. Crown Melbourne is the casino operator under the Casino Control Act and is a wholly-owned subsidiary of Crown Resorts Ltd (Crown Resorts).
2. The aims of the system for the licensing, supervision and control of casinos established under the Casino Control Act include:
  - a. ensuring that the management and operation of casinos remains free from criminal influence or exploitation;
  - b. ensuring that gaming in casinos is conducted honestly; and
  - c. promoting tourism, employment, and economic development generally in the State.
3. Crown Resorts' separate wholly-owned subsidiary, Crown Sydney Gaming Pty Ltd (Crown Sydney), holds a restricted gaming licence in New South Wales.
4. On 1 February 2021, an inquiry conducted by the Hon. Patricia Bergin SC for the New South Wales Independent Liquor and Gaming Authority (Bergin Inquiry), concluded that Crown Sydney was not a suitable person to continue to give effect to the Barangaroo restricted gaming licence and that Crown Resorts was not a suitable person to be a close associate of the person holding that restricted gaming licence.
5. The Bergin Inquiry also found, among other things, that Crown Resorts:
  - a. facilitated money laundering through the Southbank and Riverbank accounts unchecked and unchanged in the face of warnings from its bankers;
  - b. disregarded the welfare of its China-based staff putting them at risk of detention by pursuing an aggressive sales policy and failing to escalate risks through the appropriate corporate risk management structures; and
  - c. entered into or continued commercial relationships with junket operators who had links to Triads and other organised crime groups.
6. Some of the conduct canvassed by the Bergin Inquiry related to the Melbourne Casino operated by Crown Melbourne and other conduct related to the casino in Perth operated by Burswood Ltd (which is also a subsidiary of Crown Resorts).
7. Other law enforcement agencies, including the AUSTRAC, have considered or are considering the conduct of Crown Resorts and/or Crown Melbourne, including allegations of money laundering.
8. The Minister for Consumer Affairs, Gaming and Liquor intends to establish a review into Victoria's casino regulatory framework (Regulatory Review). It is intended that the Regulatory Review will run concurrently with the Royal Commission.

**SPECIAL**

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## II. DEFINITIONS

9. Defined terms in the Casino Control Act have the same meaning in these letters patent unless the contrary intention appears. In addition:
- a. **Crown Melbourne Contracts** means the documents referred to in s 25(1)(c) of the Casino Control Act.
  - b. **Suitable Associate** means a suitable person to be associated with the management of a casino under the Casino Control Act.

## III. TERMS OF REFERENCE

10. You are appointed to inquire into and report on the matters set out below.
- A. Whether Crown Melbourne is a suitable person to continue to hold the casino licence under the Casino Control Act.
  - B. Whether Crown Melbourne is complying with the Casino Control Act, the **Casino (Management Agreement) Act 1993**, the **Gambling Regulation Act 2003** (together with any regulations or other instruments made under any of those Acts), and any other applicable laws.
  - C. Whether Crown Melbourne is complying with the Crown Melbourne Contracts.
  - D. Whether it is in the public interest for Crown Melbourne to continue to hold the casino licence in Victoria.
  - E. If you consider that Crown Melbourne is not a suitable person, or that it is not in the public interest for Crown Melbourne to hold the casino licence in Victoria, what action (if any) would be required for Crown Melbourne to become a suitable person, or for it to be in the public interest for Crown Melbourne to continue to hold the casino licence in Victoria.
  - F. Whether Crown Resorts is a Suitable Associate of Crown Melbourne.
  - G. If you consider that Crown Resorts is not a Suitable Associate of Crown Melbourne, what action (if any) would be required for Crown Resorts to become a Suitable Associate of Crown Melbourne.
  - H. Whether any other existing associates of Crown Melbourne are not Suitable Associates of Crown Melbourne.
  - I. If you consider that any other existing associates of Crown Melbourne are not Suitable Associates of Crown Melbourne, what action (if any) would be required for those persons to become Suitable Associates of Crown Melbourne.
  - J. Whether you consider changes to relevant Victorian legislation, including the Casino Control Act and the **Victorian Commission for Gambling and Liquor Regulation Act 2011**, as well as the Crown Melbourne Contracts, are necessary for the State to address your findings and implement your recommendations.
  - K. Whether there are any other matters necessary to satisfactorily resolve the matters set out in paragraphs A to J, above.

## IV. RECOMMENDATIONS

11. You may make any recommendations that you consider appropriate arising out of your inquiry.
12. In formulating your recommendations you should have regard to the most practical, effective and efficient way to address the matters arising out of your inquiry and the financial impact of your recommendations on the State.

## V. REPORT

13. You are required to report your findings and any recommendations to the Governor as soon as possible, and in any event, no later than 1 August 2021 or a later date agreed between the Commission and the Premier.

**VI. CONDUCT OF YOUR INQUIRY**

14. Without limiting the scope of your inquiry, or the scope of any recommendations that you may wish to make, you are directed to conduct your inquiry:
- a. as you consider appropriate;
  - b. without incurring unnecessary cost or delay;
  - c. without unnecessarily duplicating the Regulatory Review, or any other investigations or recommendations of inquiries or investigations into these or related matters that are described in the background above, or that otherwise come to your attention during your inquiry;
  - d. without prejudicing the Regulatory Review, or any other inquiries and investigations into any matters relevant to your inquiry;
  - e. by working cooperatively, as appropriate, with the Regulatory Review, or any other relevant inquiries or investigations;
  - f. in a way that does not prejudice any current or future criminal or civil proceedings;
  - g. so as to promptly bring to the attention of the Regulatory Review, relevant law enforcement agencies, or regulators, any information or documents that you consider to be relevant to their functions; and
  - h. in accordance with these letters patent, the **Inquiries Act 2014** and all other relevant laws.
15. You may also consult with experts and engage persons to provide relevant advice and assistance.

These letters patent are issued under the Public Seal of the State.

WITNESS  
(L.S.)

Her Excellency the Honourable Linda Dessau,  
Companion of the Order of Australia, Governor  
of Australia at Melbourne this 22nd day  
of February 2021.

By Her Excellency's Command  
THE HONOURABLE DANIEL ANDREWS  
MP  
Premier of Victoria

Entered on the record by me in the Register of Patents Book No. 47 Page No. 169 on the 22nd day of February 2021.

JEREMI MOULE  
Secretary, Department of Premier and Cabinet

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